## **Paid Family Leave**

### **DEFINITION**

Paid family leave is the number of approved claims to bond with a new child or to care for a seriously ill family member through Rhode Island's Temporary Caregiver Insurance Program (TCI).

### **SIGNIFICANCE**

Rhode Island's Temporary Caregiver Insurance (TCI) program, launched in 2014, provides up to seven weeks of wage replacement benefits and will provide eight starting in 2026. Benefits are available to eligible workers who need to take time off from work to bond with a newborn, adopted or foster child or to care for a seriously ill family member. The TCI program is financed entirely by employee contributions.<sup>1,2</sup>

Almost all advanced, industrialized nations guarantee paid leave for new mothers and many include new fathers. In many European countries, families receive at least six months of paid leave to care for a new baby.<sup>3</sup> The U.S. requires employers with 50 or more workers to offer 12 weeks of leave for workers to care for a new child or to care for a seriously ill family member. However, the time off can be unpaid.<sup>4</sup> Rhode Island's 1987 *Parental and Family Medical Leave Act* requires a 13-week leave but does not require that the leave be paid.<sup>5</sup>

High-wage workers are much more likely to have access to paid family leave

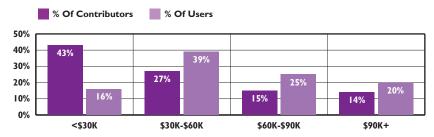
than low-wage workers. Women ages 18 to 34; Black, Native American, and Hispanic women; those without a college degree, and low-income workers are less likely to have access to and be able to take paid leave.<sup>67</sup>

Paid family and medical leave reduces preterm births, low birthweight, infant hospitalizations, infant mortality, and child neglect and abuse. It also increases the likelihood of breastfeeding, preventive medical care, and immunizations. Mothers who take at least 12 weeks off from work after the birth of a child are less likely to experience mental health issues and report better overall health. Providing time off from work for new parents gives babies time to form secure attachments, which are the foundation for healthy relationships and development. Paid leave has a positive effect on long-term outcomes for babies. It increases educational levels, future earnings, and college completion of children whose parents can take time off.8,9,10,11

Rhode Island's Temporary Disability Insurance Program (TDI) provides partial-wage replacement for participating workers who are temporarily unable to work because of a physical or mental condition, including pregnancy complications and recovery from childbirth. TCI supplements TDI; women who give birth are eligible for both. 12,13

### 

# Approved Temporary Caregiver Insurance Claims Compared to Contributions by Wage Range, 2024



Source: Rhode Island Department of Labor and Training, TCI Program, 2024.

- ♦ There were 9,391 approved claims for TCI during 2024 (up from 8,932 in 2023); 79% were to bond with a new child and 21% were to care for a seriously ill family member. In 2024, 43% of individuals contributing to TCI earned less than \$30,000, yet only 16% of all approved TCI claims were for individuals with wages in this category.¹⁴
- ♦ Of the 7,395 approved claims to bond with a new child, 99% (7,292) were for a newborn and 1% were for a newly adopted (28), foster (50), or other child (25). Fifty-five percent of claims to bond with a new child were filed by women and 45% were by men.<sup>15</sup>
- ♦ Of the 1,996 approved claims to care for a seriously ill family member, 39% were to care for a spouse or domestic partner, 32% were to care for a parent or parent-in-law, 28% were to care for a child, and 1% were to care for a grandparent. Sixty-seven percent of claims to care for a seriously ill family member were filed by women and 33% were filed by men.¹6

## W 3/2 3/2 3/2 3/2

### Temporary Disability Insurance for Pregnancy Complications & Childbirth

♦ In 2024, there were 3,833 approved TDI claims for disabling pre/post pregnancy conditions and/or to recover from childbirth. Recovery from childbirth is a disabling condition covered by TDI. In general, six weeks are covered for vaginal births and eight weeks for cesarean section births. More time can be approved for postpartum complications, based on the health care provider's determination. TDI is not available to new parents who do not give birth (e.g., fathers and adoptive parents).<sup>17,18</sup>

# Table 8. Approved Temporary Disability Claims for Childbirth & Temporary Caregiver Claims for Paid Family Leave, Rhode Island, 2024

CITY/TOWN	TEMPORARY DISABILITY INSURANCE (TDI) CLAIMS			TEMPORARY CAREGIVER INSURANCE (TCI) CLAIMS		
	TDI FOR CHILDBIRTH NORMAL DELIVERY	TDI FOR PREGNANCY WITH COMPLICATIONS (INCL. C-SECTION)	TOTAL TDI CLAIMS	TCI TO BOND WITH NEW CHILD	TCI TO CARE FOR FAMILY MEMBER	TOTAL TCI CLAIM:
Barrington	21	14	35	80	15	95
Bristol	32	22	54	92	32	124
Burrillville	25	14	39	64	26	90
Central Falls	21	43	64	88	27	115
Charlestown	5	15	20	27	10	37
Coventry	73	90	163	346	94	440
Cranston	146	157	303	630	171	801
Cumberland	57	65	122	242	57	299
East Greenwich	34	29	63	127	21	148
East Providence	70	101	171	353	85	438
Exeter	19	11	30	56	12	68
Foster	7	7	14	38	15	53
Glocester	15	15	30	55	9	64
Hopkinton	6	10	16	40	19	59
Jamestown	*	*	*	*	*	*
Johnston	59	50	109	225	65	290
Lincoln	25	33	58	116	41	157
Little Compton	*	*	*	*	*	*
Middletown	19	15	34	63	13	76
Narragansett	16	11	27	43	11	54
Newport	37	39	76	89	13	102
New Shoreham	*	*	*	*	*	*
North Kingstown	57	41	98	188	35	223
North Providence	49	65	114	219	82	301
North Smithfield	14	17	31	46	15	61
Pawtucket	112	122	234	434	125	559
Portsmouth	16	28	44	86	13	99
Providence	302	349	651	1096	289	1385
Richmond	17	10	27	68	11	79
Scituate	17	29	46	68	24	92
Smithfield	33	37	70	120	29	149
South Kingstown	33	31	64	130	27	157
Tiverton	16	14	30	59	13	72
Warren	12	30	42	60	19	79
Warwick	128	162	290	659	191	850
Westerly	25	32	57	90	29	119
West Greenwich	6	15	21	34	13	47
West Warwick	63	47	110	214	83	297
Woonsocket	41	55	96	192	55	247
Out-of-State	202	214	416	834	198	1032
Unknown	-	-	-	2	1	3
Four Core cities	476	569	1,045	1,810	496	2,306
Remainder of state	1,158	1,264	2,422	4,751	1,302	9,390
Rhode Island	1,634	1,833	3,467	6,561	1,798	8,359
Total Program Claims	1,836	2,047	3,883	7,395	1,996	9,391

# **Paid Family Leave**

#### Source of Data for Table/Methodology

- Rhode Island Department of Labor and Training, approved TDI claims for pregnancy complications and for childbirth and approved TCI claims, 2024.
- Women without complications typically receive six weeks of TDI for vaginal births and eight weeks for cesarean births.
- Core cities are Central Falls, Pawtucket, Providence, and Woonsocket.
- Out-of-State are approved claims for residents of states other than Rhode Island. TDI and TCI are available to employees of Rhode Island companies and organizations, including employees who are not residents of the state. Employees of certain governmental entities do not contribute to and cannot claim TDI or TCI.
- \*Data for any town with less than five approved claims are suppressed by the Rhode Island Department of Labor and Training.

### References

- 1.13 Rhode Island Department of Labor and Training. (2014). Temporary Caregiver Insurance [Brochure].
- <sup>2</sup> Rhode Island General Assembly. [2024, June 26]. Expanded parental, caregiving leave signed into law [Press Release]. https://www.rilegislature.gov/pressrelease/\_layouts/RI L.PressRelease.ListStructure/Forms/DisplayForm.aspx 21\_ict\_c8hane31%2D3c10%2D431c%2D8dcd%2D9
  - L.PressRelease.ListStructure/Forms/DisplayForm.aspx ?List=c8baae31%2D3c10%2D431c%2D8dcd%2D9 dbbe21ce3e9&ID=374750&Web=2bab1515%2D0d cc%2D4176%2Da2f8%2D8d4beebdf488
- <sup>3</sup> Donovan, S. A. (2020). *Paid family leave in the United States.* Congressional Research Service.
- $^4$  The Kaiser Family Foundation. (2021). Paid leave in the U.S.
- <sup>5</sup> Rhode Island Parental and Family Medical Leave Act, Title 28 Rhode Island General Law § 28-48-2 (1987,1990).
- <sup>6</sup> Boyens, C., Karpman, M., & Smalligan, J. (2022). Access to paid leave is lowest among workers with the greatest needs. The Urban Institute.
- Andrews, E., Mehta, S., & Milli, J. (2024). Working people need access to paid leave. Center for Law and Social Policy.

(continued on page 174)

### References

- 8 National Child Traumatic Stress Network. (2014). Complex trauma: Facts for shelter staff working with homeless children and families. Retrieved April 10, 2022, from https://www.samhsa.gov/resource/dbhis/complextrauma-facts-shelter-staff-working-homeless-childrenfamilies.
- 9 Rhode Island Coalition to End Homelessness, 2024.
- 10.11.12 U.S. Department of Education. (2016). Supporting the success of homeless children and youths. https://www.ed.gov/sites/ed/files/policy/elsec/leg/essa /160315ehcyfactsheet072716.pdf
- <sup>13</sup> Rhode Island Department of Education, 2023-2024 school year.
- <sup>14</sup> Rhode Island Department of Education, 2021-2022 school year.
- <sup>15</sup> Graetz, N., Gershenson, C., Hepburn, P., & Desmond, M. (2023). A comprehensive demographic profile of the US evicted population. *Academia Sinica*, 120(41), e2305860120.
- 16.17.18.19 SchoolHouse Connection. (2024). Infant and toddler homelessness across 50 states: 2021-2022. https://schoolhouseconnection.org/wpcontent/uploads/2024/04/Infant-and-Toddler-Homelessness-Across-50-States-2021-2022.pdf

(continued from page 31)

### **References for Secure Parental Employment**

- <sup>6</sup> The Annie E. Casey Foundation, KIDS COUNT Data Center. Retrieved January 9, 2025, from https://datacenter.aecf.org/data/customreports/41/65 18.
- Mooi-Reci, I., & Wooden, M. (2022). Jobless parents, unhealthy children? How past exposure to parental joblessness influences children's future health. *Population Health*, 19, 101144.
- <sup>8</sup> Jarosz, B., & Mather, M. (2018). Low-income working families: Rising inequality despite economic recovery.
- 9.12 The Economic Progress Institute. (2024). The 2024 Rhode Island Standard of Need.
- <sup>10</sup> U.S. Census Bureau, American Community Survey, 2019-2023. Table B23008.
- <sup>11</sup> U.S. Census Bureau, American Community Survey, 2019-2023. Table B17016.
- <sup>13</sup> U.S. Census Bureau, American Community Survey, 2019-2023. Table DP03.

- <sup>14</sup> Russo, R. (2024). The Math of Low-Wage Jobs Isn't Mathing. Coalition on Human Needs.
- U.S. Government Accountability Office. (2021). Low-Income Workers: Millions of Full-Time Workers in the Private Sector Rely on Federal Health Care and Food Assistance Programs. Retrieved from https://www.gao.gov/products/gao-21-410t.
- <sup>16</sup> Glynn, S. J., Boushey, H., & Berg, P. (2016). Who gets time off? Predicting access to paid leave and workplace flexibility. Center for American Progress.
- <sup>17</sup> Brown, S., Herr, J., Roy, R., & Klerman, J. A. (2020). Employee and worksite perspectives of the Family and Medical Leave Act: Executive summary for results from the 2018 surveys. Abt Associates.
- <sup>18</sup> Rhode Island Department of Labor and Training. (n.d.). *Temporary Disability/Caregiver Insurance*. Retrieved January 16, 2025, from https://dlt.ri.gov/individuals/temporary-disability-caregiver-insurance/claimants/temporary-disability-tdi-faq.
- <sup>19</sup> Rhode Island Department of Labor and Training. (n.d.). *Paid Sick and Safe Leave*. Retrieved February 6, 2025, from https://dlt.ri.gov/regulation-and-safety/labor-standards/paid-sick-and-safe-leave.
- <sup>20</sup> Schochet, L. (2019). The child care crisis is keeping women out of the workforce. Center for American Progress.
- <sup>21</sup> ChildCare Aware of America. (2024). Price of Care: 2023. Retrieved from https://www.childcareaware.org/thechildcarestandstill
- <sup>22</sup> Child Care Assistance Program rules and regulations, 218-RICR-20-00-4. (2025). Retrieved January 14, 2025, from https://rules.sos.ri.gov/regulations/part/218-20-00-4
- <sup>23</sup> U.S. Department of Health and Human Services. (2025). *Poverty guidelines*. Retrieved January 16, 2025, from https://aspe.hhs.gov/topics/poverty-economic-mobility/poverty-guidelines.
- <sup>24</sup> Williams, E., Waxman, S., & Legendre, J. (2020). States can adopt or expand Earned Income Tax Credits to build a stronger future economy. Center on Budget and Policy Priorities.
- <sup>25</sup> Center on Budget and Policy Priorities. (2019). *Policy basics: The Earned Income Tax Credit.*

- <sup>26</sup> Center on Poverty and Social Policy. (2023). Children Left Behind by the Child Tax Credit in 2022. Retrieved from https://povertycenter.columbia.edu/publication/2023 /children-left-behind-by-the-child-tax-credit-in-2022.
- <sup>27</sup> Marr, C., Huang, C., Sherman, A., & DeBot, B. (2015). EITC and Child Tax Credit promote work, reduce poverty, and support children's development, research finds. Center on Budget and Policy Priorities.
- National Conference of State Legislatures. (2022). EITC enactments 2009-2021. Retrieved from www.ncsl.org
- <sup>29</sup> Rhode Island Department of Revenue. (2024). Tax year 2023 EITC data.
- 30 Internal Revenue Service. (2023). Statistics for Tax Returns with the Earned Income Tax Credit (EITC). Retrieved from https://www.eitc.irs.gov/eitc-central/statistics-for-tax-returns-with-eitc/statistics-for-tax-returns-with-the-earned-income

(continued from page 33)

### References for Paid Family Leave

- 8 O'Neill Hayes, T., & Barnhorst, M. (2020). How children benefit from paid family leave policies. American Action Forum.
- <sup>9</sup> Zero to Three. (2021). Paid family and medical leave: An essential support for babies and families.
- Prevent Child Abuse America.(2020). The role of paid family medical & sick leave.
- " Flores, A., Gayle, G-L., Hincapie, A. (2023). The Intergenerational Effects of Parental Leave. National Bureau of Economic Research.
- <sup>12</sup> Zero to Three. (2016). Rhode Island paid family leave. Retrieved March 4, 2025, from www.zerotothree.org/resource/rhode-island-paid-family-leave/
- 14.15.16.17 Rhode Island Department of Labor and Training, 2024
- <sup>18</sup> Rhode Island Department of Labor and Training. (n.d.). How to apply for paid leave: Temporary caregiver insurance. Retrieved March 4, 2025, from www.ripaidleave.net/wpcontent/uploads/2016/09/How-to-Apply-for-Paid-Leave.pdf

(continued from page 35)

### References for Children Receiving Child Support

- <sup>1.3</sup> Tollestrup, J. (2024, August 19). Child support enforcement: Program basics. Congressional Research Service.
- <sup>2</sup> RI Department of Human Services, Office of Child Support Services. *About us.* Retrieved March 31, 2025, from www.ocss.ri.gov/about-us
- <sup>4</sup> RI Department of Human Services, Office of Child Support Services. *Enforcement*. Retrieved March 31, 2024, from
- 5 Ross, K. (2022). Learning from the United States 'painful history of child support. Center for American Progress.
- <sup>6</sup> Cammet, A. (2022). *The shadow law of child support.*Boston University Law Review, 102 (7), 2237-2295.
- <sup>7,8,9,10,11,16,18,19,21</sup> Rhode Island Department of Human Services, Office of Child Support Services, 2024.
- <sup>12</sup> U.S. Department of Health and Human Services, Administration for Children & Families, Office of Child Support Services. (2024). FY 2023 preliminary report. Retrieved March 31, 2025, from www.acf.gov/css/data
- 13.14 Rivera, M., Cooper, N., Tatum, L., & Steiger, D. (2023). Administrative actions for a family-centered child support program. Georgetown Law Center on Poverty and Inequality.
- <sup>15</sup> Rhode Island General Law Section 15-5-16.2. Enacted by the General Assembly as H-5553 SubA in 2017.
- <sup>17</sup> County Health Rankings & Roadmaps. What works for health strategy: Full child support pass-through and disregard. Retrieved March 31, 2025, from www.countyhealthrankings.org/strategies-andsolutions/what-works-for-health/strategies/full-childsupport-pass-through-and-disregard
- <sup>20</sup> Cancian, M., Cook, S. T., Seki, M., & Wimer, L. (2017), Making parents pay: The unintended consequences of charging parents for foster care. *Child and Youth Services Review, 72*, 100-110.
- <sup>22</sup> ZERO TO THREE. (2024). Hurting families who need it the most: It's time to remove child support enforcement from state child care subsidy programs.